

SECRETARY of TRANSPORTATION

VTrans Regional Workshop

Fredericksburg Area

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August 8, 2019













HOUSEKEEPING ITEMS

- Refreshments
- Restrooms
- Lunch
- Parking matters
- Wifi Code/Password

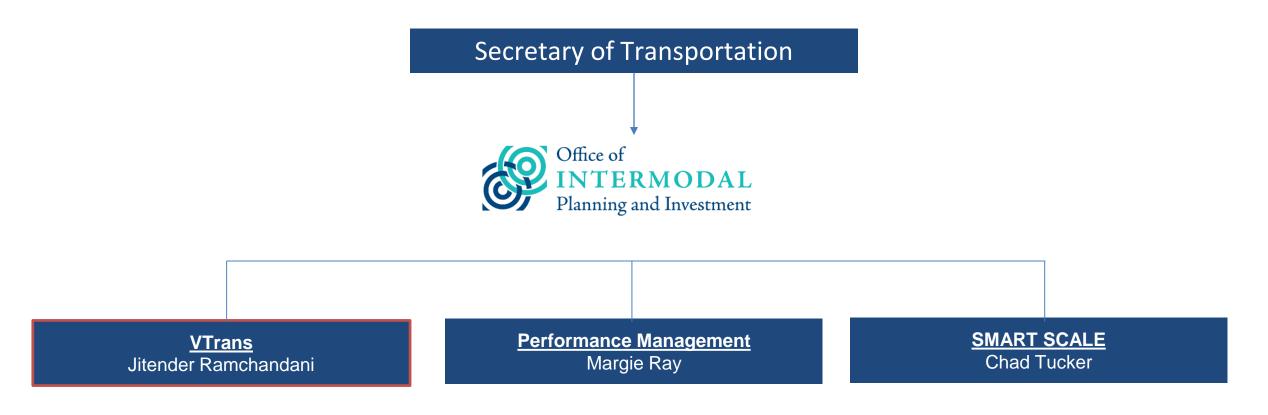


MEETING PACKET

- July 2019 Newsletter
- Mid-Term Needs FAQs
- VTrans2040 Needs
- Presentations Handout
- Maps of Measures
- Comment Form
- Next Steps



OIPI's ROLE IN VTRANS



OIPI assists the Commonwealth Transportation Board in the Development of VTrans.



TODAY'S SCHEDULE

- Plenary Presentation (10:00am-11:00am)
 - VTrans Overview
 - Statewide Considerations
 - Regional Studies
 - Needs Measures Methodology
- Breakout Groups (11:00am-1:30pm with break for lunch)
 - Congestion and Reliability Measures
 - Passenger Rail On-Time Performance
 - Accessibility to Activity Centers
 - Disadvantaged Population Beyond ¼ Mile Access to Transit
 - Potential for Safety Improvement Locations (PSI)
- Summary/Wrap-up (1:30pm-2:00pm)
 - Review of Next Steps and Timeline



Purpose of Today's Workshop

- Goal: Utilize today's workshop to inform development of <u>VTrans Mid-</u> term Needs
 - We are still reviewing results of the data analysis and have not made any decisions
 - Needs are not projects A need can be addressed by different types of projects and strategies



Purpose of Today's Workshop

Workshop format allows us to work together to:

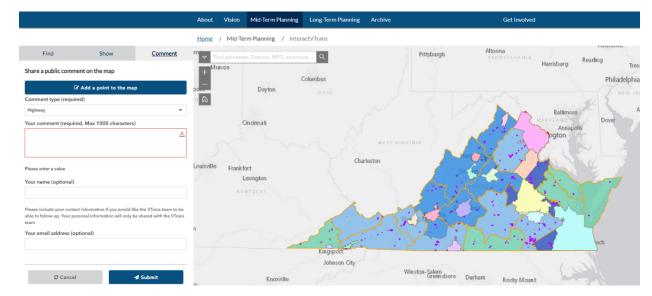
- Share information about the evolving VTrans process, measures, data and tools
- Review region-specific data
- Receive input on mid-term measures and thresholds
- Utilize local and regional knowledge to capture issues that may not be fully or accurately captured by data alone
- Discuss region-specific issues
- Where we can use the most help (due to lack of data)
 - Environmental and equity considerations
 - Non-motorized access
 - o Travel Demand Management opportunities associated with a roadway or a corridor



FEEDBACK WE NEED FROM YOU TODAY

- Provide input on measures and thresholds
- Provide input on issues that may justify a Need
- Ways to provide input:
 - Verbally: During round table discussion
 - Written: Via comment form
 - Online: Interactive mapping application







PURPOSE OF TODAY'S WORKSHOP

- VTrans is used as one of the three screening criteria for SMART SCALE
 - Project is eligible
 - Project is ready
 - Project meets one or more VTrans Needs
- VTrans Needs will be utilized for SMART SCALE Round 4 that will start application intake in Spring 2020.
 - Getting your input on preliminary data analysis results is a key step leading to needs development







VTRANS OVERVIEW



VTRANS GOALS



Goal A: Economic Competitiveness and Prosperity



Goal B: Accessible and Connected Places

VTrans2040 Goals



Goal C: Safety for All Users



Goal D: Proactive System Management



Goal E: Healthy Communities and Sustainable Transportation Communities



MID-TERM NEEDS ASSESSMENT | TRAVEL MARKETS REVIEW

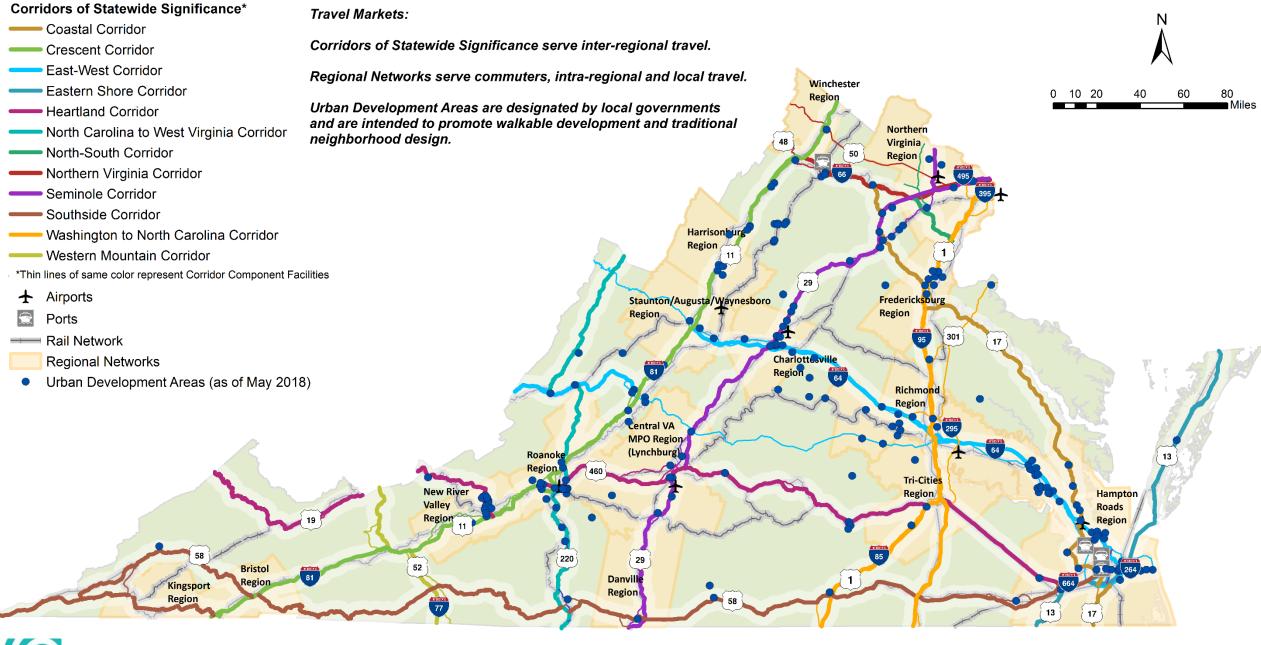
- Corridors of Statewide Significance (CoSS) [Code of Virginia § 33.2-353]
 - Serve inter-regional travel
- Regional Networks (RN) [Code of Virginia § 33.2-353]
 - Serve commuters, intra-regional, and local travel
- Urban Development Areas (UDA) [Code of Virginia § 33.2-353 and § 15.2-223.1]
 - Designated by local governments
 - Intended to promote walkable development and traditional neighborhood design
- Safety
- Additional work underway to identify needs associated with local economic and industrial development areas











MID-TERM NEEDS VS. LONG-TERM NEEDS

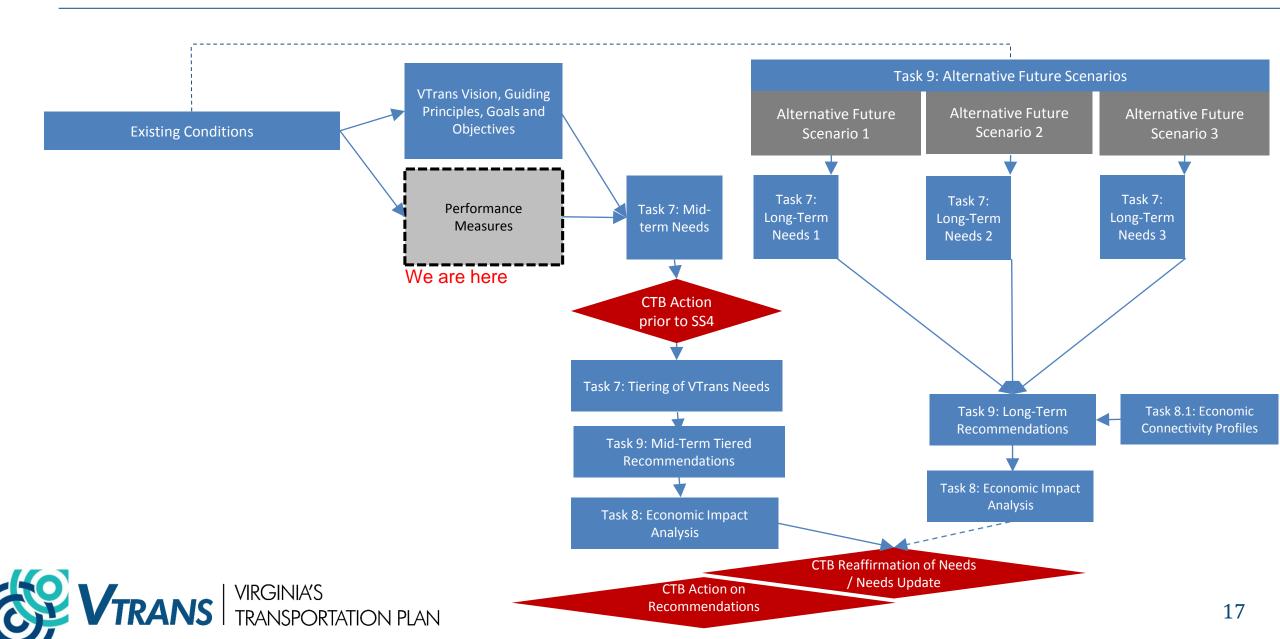
Mid-Term Needs	Long-Term Needs
7 - 10 year time horizon	10 + year time horizon
Performance measures with current data to determine	Performance measures through scenario analysis with forecast data to determine
Used as screening criteria for SMART SCALE	Used to inform policy, planning and project recommendations to prepare for 10+ years out
Action requested by December 2019	Expect to request action in 2020 or 2021



Intended to be utilized for SMART SCALE Round 4



VTRANS DEVELOPMENT





MID-TERM NEEDS — STATEWIDE CONSIDERATIONS



STATEWIDE CONSIDERATIONS OF MID-TERM NEEDS

Federal and State Requirements

- Federal requirements per 23 U.S.C. 135 and other
- State requirement § 33.2-353: OIPI to assist the CTB in the development and update of a Statewide Transportation Plan. Conduct a statewide needs assessment of CoSS, RN, UDA travel markets
- State requirement § 2.2-229: OIPI to assist the Commonwealth Transportation Board in the <u>development of a comprehensive, multimodal transportation</u> <u>policy</u>, which may be developed as part of the Statewide Transportation Plan pursuant to § 33.2-353

Virginia-specific Business Requirements

- Identify safety needs to guide SMART SCALE safety investments
- VTrans guides state funding programs (e.g. SMART SCALE, Revenue Sharing)
- VTrans informs project development and advance activities



STATEWIDE CONSIDERATIONS OF MID-TERM NEEDS

• By the Code of Virginia § 33.2-353,

"It is the intent of the General Assembly that this plan assess transportation needs and assign priorities to projects on a statewide basis, avoiding the production of a plan that is an aggregation of local, district, regional, or modal plans."



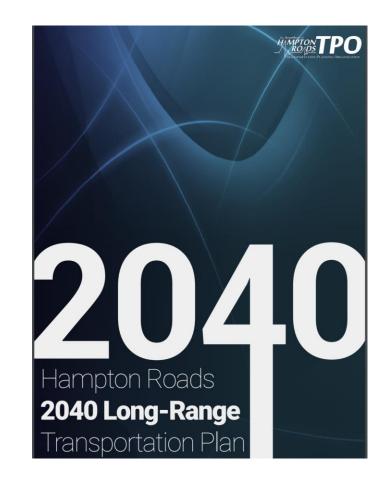
STATEWIDE CONSIDERATIONS OF MID-TERM NEEDS

VTrans Needs Assessment

- Acknowledges local and regional transportation plans, MPOs priorities and issues
- Focuses on data-driven decision-making

Continued data utilization evolution

- Lack of reliable and complete data for all modes (highway, transit, non-motorized) in all areas (NoVA versus Bristol) across all facility types (interstates, arterials, collectors) remains a challenge
- Unit for reporting may not allow detail/accuracy needed



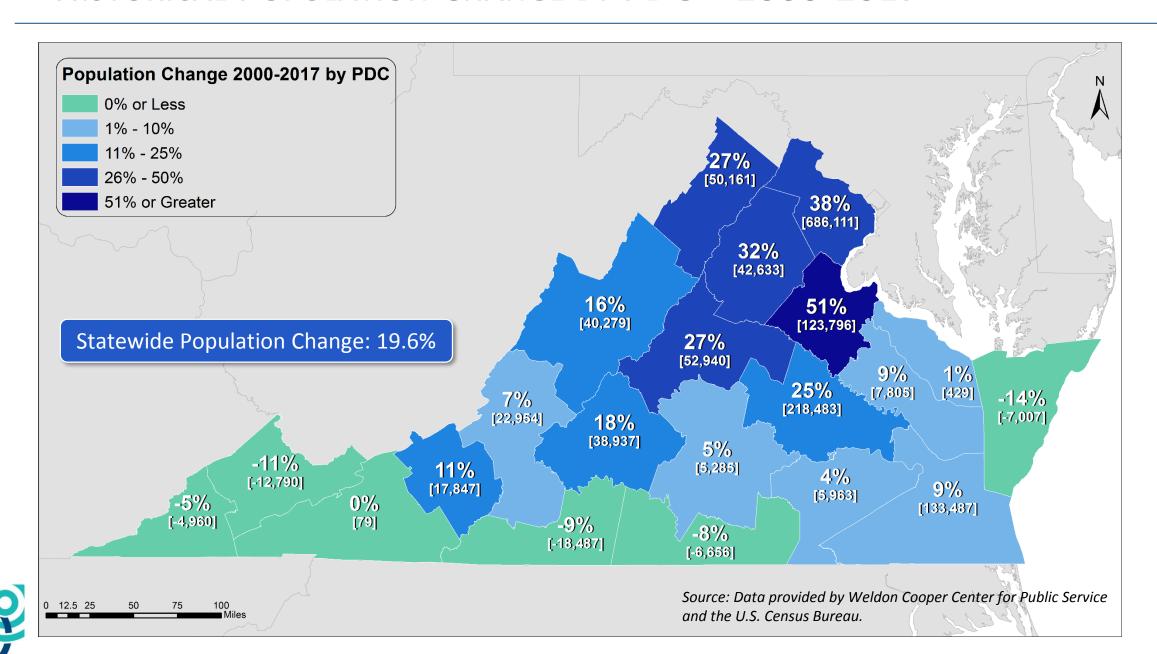


STATEWIDE NEEDS TRADEOFFS

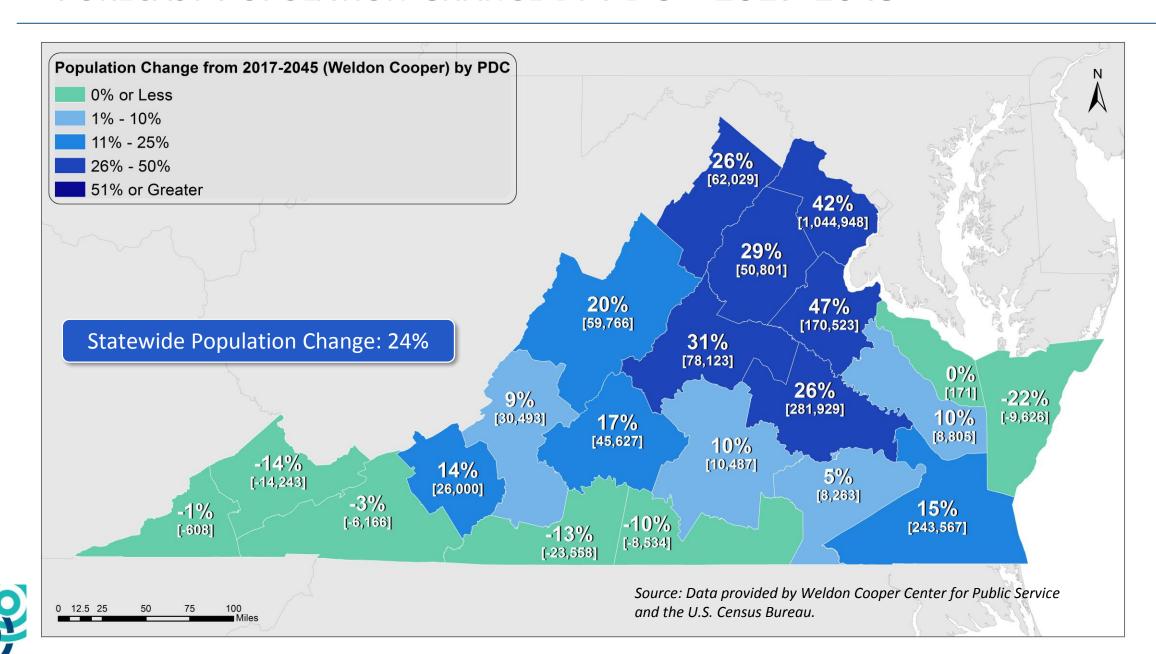
- "Transportation Need" is a broad term
 - The most congested spot for one locality may still be better than the number
 50th congested spot for another locality
- VTrans is a statewide plan and has to address conflicting and contrasting priorities
 - More specific needs versus more general needs
 - Statewide criteria versus region-specific criteria
 - Demonstrable today's needs *versus* aspirational needs



HISTORICAL POPULATION CHANGE BY PDC - 2000-2017



FORECAST POPULATION CHANGE BY PDC - 2017-2045





REGIONAL STUDIES

FREDERICKSBURG REGION



FREDERICKSBURG REGIONAL NETWORK

The following Plans and Studies are under review.

Name of Plan	Agency		
FAMPO 2045 Long Range Transportation Plan	GWRC/FAMPO		
George Washington Region 2045 Bicycle and Pedestrian Plan	GWRC/FAMPO		
FAMPO Congestion Management Plan	FAMPO		
George Washington Region Scenario Planning Study	GWRC		
Northern Neck PDC 2035 Regional Long Range Transportation Plan	Northern Neck PDC		
Middle Peninsula PDC 2035 Regional Long Range Transportation Plan	Middle Peninsula PDC		
Route 3 Arterial Management Plan	VDOT		
US 301/Route 207 Arterial Preservation Plan	VDOT		
Route 3 (Plank Road/William Street/Blue and Gray Parkway)	VDOT		
US 17 (Warrenton Road)	VDOT		
I-95 Exit 126 Interchange Modification Report	VDOT		



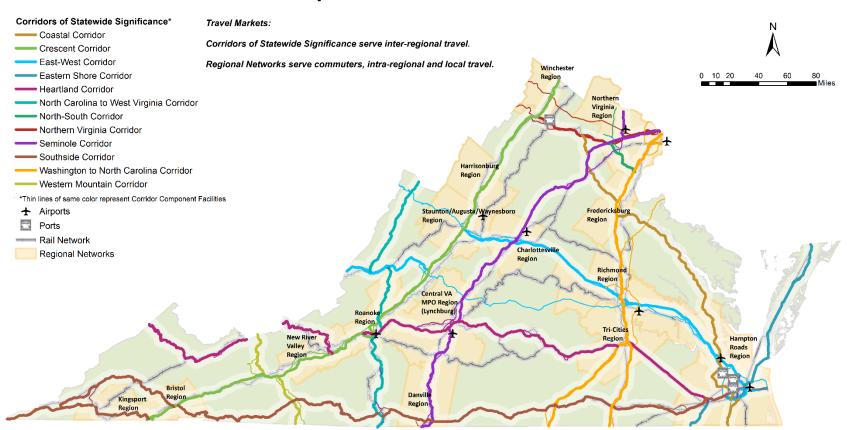


MID-TERM NEEDS MEASURES METHODOLOGY



NEEDS METHODOLOGY - COSS, REGIONAL NETWORKS AND DISTRICTS

- Build on Needs from VTrans2040
- Introduce new/improved data sources





MID-TERM NEEDS ASSESSMENT | MEASURES BY VTRANS TRAVEL MARKETS

Goal	Mid-Term Needs Measures	CoSS	Regional Network	UDA	Safety
\$ <u>L</u>	Congestion: Percent Person Miles Traveled in Excessively Congested Conditions (PECC)	√ *	√ *		
Economic Competitiveness	Congestion: Travel Time Index (TTI)	√ **	√ **		
	Reliability: Unreliable Delay (UD)	√ *	√ *		
	Reliability: Buffer Time Index (BTI)	√ **	√ **		
	Passenger Rail On-time Performance	√			

- * All of limited-access CoSS, plus select limited access facilities within Regional Networks
- ** All of non-limited access CoSS, plus all other facilities within Regional Networks



MID-TERM NEEDS ASSESSMENT | MEASURES BY VTRANS TRAVEL MARKETS

Goal	Mid-Term Needs Measures	CoSS	Regional Network	UDA	Safety
	Accessibility to Activity Centers		√		
Accessible Places	Disadvantaged Population Beyond ¼ Mile Access to Transit		✓		
Safety	Potential for Safety Improvement Locations*				√

* Safety Needs will also be listed under CoSS and RN to ensure eligibility of their for High Priority Projects Program (HPPP).



LIMITATIONS OF CONGESTION AND RELIABILITY PERFORMANCE MEASURES

General Limitations

- Congestion and reliability measures may not reflect:
 - Slowdowns required by law
 - Slowdown necessitated by geometry or weather conditions
 - Those desired by local communities (i.e. downtowns)
- Team has tailored measures to overcome limitations as much as possible
- Data accuracy has improved but there is room for further improvement













PERFORMANCE MEASURE FOR CONGESTION

PERCENT PERSON MILES TRAVELED IN EXCESSIVELY CONGESTED CONDITIONS (PECC)

What it tells us:

Amount of travel occurring under excessively congested conditions

What it measures:

- Percent of total travel that is <u>significantly</u> slower than posted speed limit

Where it applies:

- CoSS: limited access facilities
- Regional Networks: select limited access facilities

Data source:

- Speed: Data collection from GPS and other mobile devices (INRIX)
- Volume: VDOT Traffic Count Program



PERFORMANCE MEASURE FOR CONGESTION

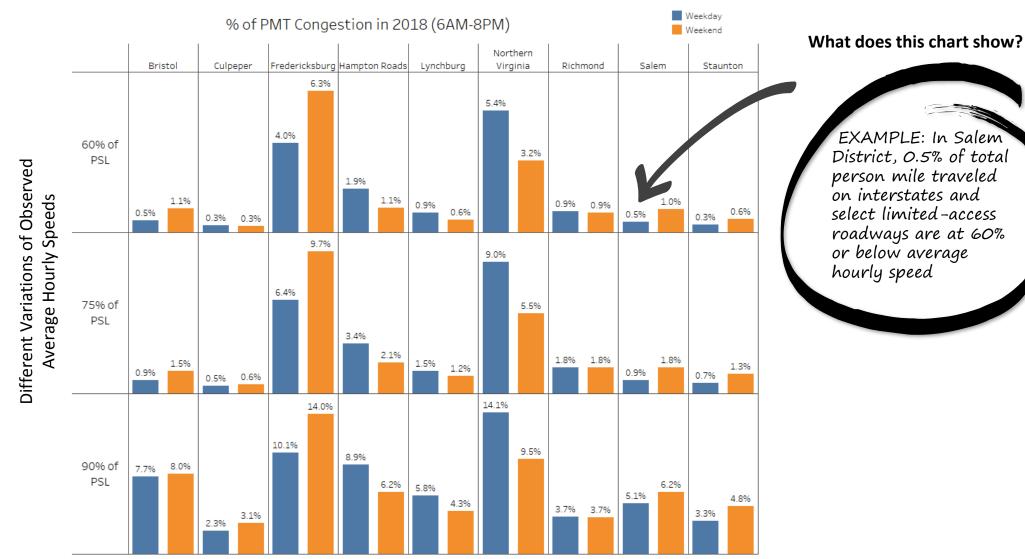
PERCENT PERSON MILES TRAVELED IN EXCESSIVELY CONGESTED CONDITIONS (PECC)

- Period of analysis: Hourly weekday average for 6am to 8pm collected during calendar year 2018
- How it is calculated:
 - Check whether a road segment has an average speed below:
 - Below 90% of posted speed limit (PSL),
 - Below 75 % of posted speed limit (PSL)
 - Below 60% of posted speed limit (PSL)
 - If speed on a segment is below a speed limit
 - o sum the person miles of travel on that segment in that hour
 - o Divide the person miles of travel in congestion by the total person miles of travel
 - Result is the PECC



PERFORMANCE MEASURE FOR CONGESTION (INTERSTATE AND SELECT LIMITED-ACCESS ROADWAYS)

PERCENT PERSON MILES TRAVELED IN EXCESSIVELY CONGESTED CONDITIONS (PECC)



PERFORMANCE MEASURE FOR CONGESTION (INTERSTATE AND SELECT LIMITED-ACCESS ROADWAYS)

PERCENT PERSON MILES TRAVELED IN EXCESSIVELY CONGESTED CONDITIONS (PECC)

- How will this measure be used to determine Needs along CoSS and RN?
 - Based on further analysis and consultation with stakeholders, we will determine the most appropriate thresholds for Congestion (PECC)
 - We will evaluate a combination of slow speed and person miles of travel affected



PERFORMANCE MEASURE FOR RELIABILITY (INTERSTATE AND SELECT LIMITED-ACCESS ROADWAYS)

UNRELIABLE DELAY (UD) - NUMBER OF PERSON HOURS OF DELAY DURING UNRELIABLE CONDITIONS

What it tells us:

Amount of delay associated with high travel time variability (unpredictability). i.e.
 delay is accounted towards the UD measure for only those hours when the travel time is highly unpredictable

What it measures:

Person hours of delay during periods with large variation in travel times

Where it applies:

- CoSS: limited-access facilities
- Regional Networks: select limited access facilities

• What is "high travel time variability":

- 80th percentile / 50th percentile travel time above or equal to 1.5



PERFORMANCE MEASURE FOR RELIABILITY (INTERSTATE AND SELECT LIMITED-ACCESS ROADWAYS)

UNRELIABLE DELAY (UD) - NUMBER OF PERSON HOURS OF DELAY DURING UNRELIABLE CONDITIONS

Data source:

- Speed: Data collection from GPS and other mobile devices (INRIX)
- Volume: VDOT Traffic Count Program

Period of analysis:

Hourly, every weekday and weekend, during calendar year 2018

Calculation:

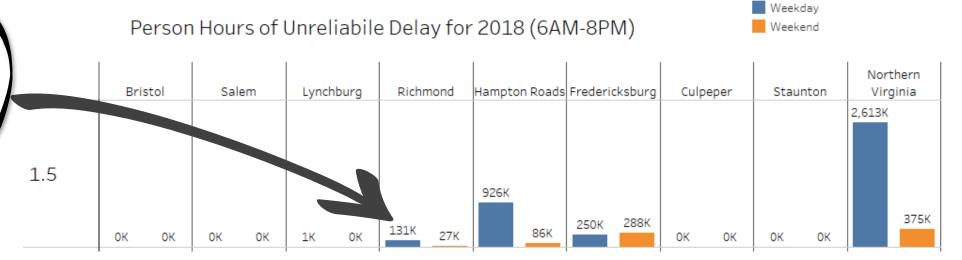
- Check whether a road segment has high travel time variability. If so, calculate person hours of delay
- The person hours of delay is the person hours traveled at the observed speed minus the person hours traveled at the median (50th percentile) travel time for that hour



PERFORMANCE MEASURE FOR RELIABILITY (INTERSTATE AND SELECT LIMITED-ACCESS ROADWAYS)

UNRELIABLE DELAY (UD) - NUMBER OF PERSON HOURS OF DELAY DURING UNRELIABLE CONDITIONS

EXAMPLE: In Richmond District, 131,000 person hours of delay was experienced on interstates and select limited access facilities due to slower than median speed



Number of Person Hours of Delay



PERFORMANCE MEASURE FOR CONGESTION (Non Limited-Access Coss and RN)

TRAVEL TIME INDEX

What it tells us:

 If the TTI=2.0, it takes twice as long to travel the road during the peak time than at the reference speed (normal traffic conditions)

What it measures:

It measures intensity of congestion

Where it applies:

- CoSS, non-limited access facilities
- Regional Networks: all other roadways except select limited access facilities



PERFORMANCE MEASURE FOR CONGESTION (Non Limited-Access Coss and RN)

TRAVEL TIME INDEX

Data source:

- Speed: Data collection from GPS and other mobile devices (INRIX)

Period of analysis:

- Average weekday, by hour

• Calculation:

- Observed time divided by reference travel time
- For each hour of the day, there are 250+ (number of weekdays in a year)
 observations



PERFORMANCE MEASURE FOR RELIABILITY (NON LIMITED-ACCESS COSS AND RN)

BUFFER TIME INDEX (BTI)

What it tells us:

 How much extra time ("buffer") is needed to ensure on-time arrival least 95% of the time (be late one day per month)

What it measures:

Indicator of "buffer" needed to not be late due to variation in travel times

Where it applies:

- All of non-limited access CoSS, plus all other roadways within Regional Networks



PERFORMANCE MEASURE FOR RELIABILITY (NON LIMITED-ACCESS COSS AND RN)

BUFFER TIME INDEX (BTI)

Data source:

Speed: Data collection from GPS and other mobile devices (INRIX)

Period of analysis:

- Average weekday, by hour

• Calculation:

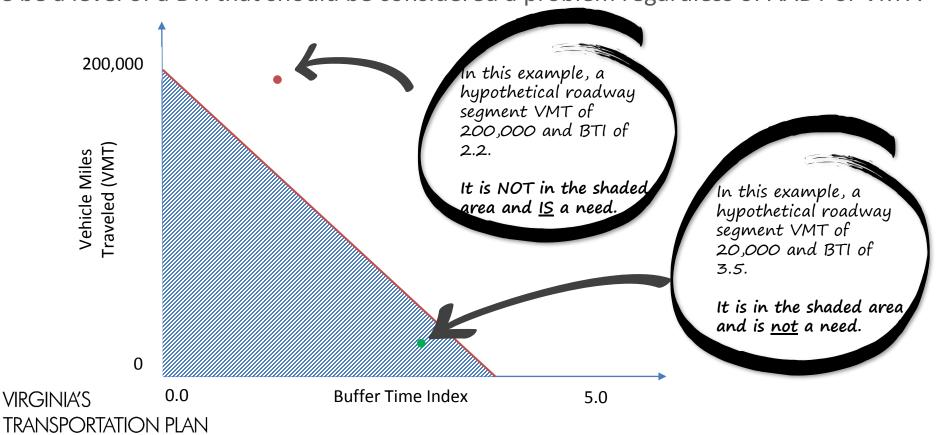
Buffer Time Index = (95% Travel Time – Average Travel time) divided by Average
 Travel Time



PERFORMANCE MEASURE FOR RELIABILITY (NON LIMITED-ACCESS COSS AND RN)

BUFFER TIME INDEX (BTI)

- "How will the <u>reliability</u> measure (<u>BTI</u>) be used to determine needs along Nonlimited Access CoSS and RN Roadways?
 - What threshold is appropriate?
 - Should all roads be treated the same?
 - Is there be a level of a BTI that should be considered a problem regardless of AADT or VMT?



PERFORMANCE MEASURE FOR RELIABILITY

PASSENGER RAIL ON-TIME PERFORMANCE

- What it tells us:
 - Reliability of state-supported Amtrak and VRE commuter rail services
- What is "reliability" for a passenger rail service:
 - On-time (per the established schedule) arrival of a passenger train except if a train is originating from that station
- What it measures:
 - On-time performance per rail operator's goals
- Data source: Average on-time performance
 - Virginia Railway Express (VRE) by line
 - State-supported Amtrak Services by station
- Period and unit of analysis:
 - Virginia Railway Express (VRE) by line (2004-2018)
 - State-support Amtrak Services by station (2018)



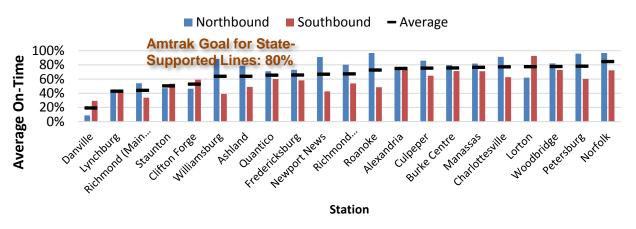
PERFORMANCE MEASURE FOR RELIABILITY

PASSENGER RAIL ON-TIME PERFORMANCE

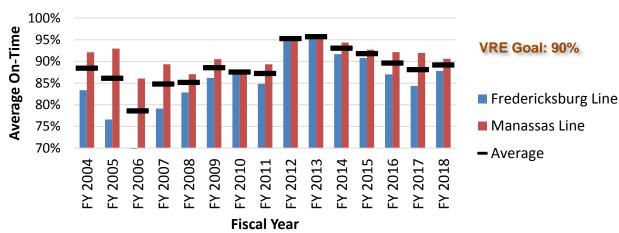
What do these preliminary results tell us?

- Northbound state-supported
 Amtrak services are more reliable
- Southbound services are less reliable, likely due to the delay experienced in DC
- Danville Amtrak station has the lowest service reliability
- Often, originating stations have greater reliability than intermediate or terminus stations
- VRE's average on-time performance has degraded by nearly 7% since 2013
- VRE's Fredericksburg line is more unreliable than the Manassas line

Average Amtrak Station On-Time Performance (FY 2018)



Average VRE On-Time Performance by Line





PERFORMANCE MEASURE FOR RELIABILITY

PASSENGER RAIL ON-TIME PERFORMANCE

How will this measure be used to identify VTrans Needs?

- Lack of reliability could hamper demand, or indicate other issues (such as rail line congestion)
- Compare trends over time to determine if improvements may be necessary to keep to a standard performance level into the future
- Identify stations/hotspots where improvements could be made
- There are several initiatives in planning and advance activities states such as improvements to Long Bridge which is a bottleneck, DC2RVA, local passenger service studies, etc.
- Benefit from stakeholder input to identify issues and need for improvements



ACCESSIBILITY DEFICIT - HIGHWAY

What it tells us:

 Ability of workers to access Activity Centers (local-serving, knowledgesector, freight-based)

What it measures:

 Needs associated with improved auto accessibility are being measured using congestion and reliability measures

Where it applies:

 Highway access is important for all three types of activity centers

Economic and Transportation Correlation Table							
	Local Sector	Knowledge Sector	Freight Sector				
Highway Access	3	3	3				
Passenger Reliability	3	3	1				
Bottleneck Relief	2	3	3				
Freight Reliability	2	2	3				
Freight Accessibility	1	2					
Network Connectivity	3	2	1				
Transportation Demand Management	1	2	2				
Modal Choice	3	2	1				
Transit Access	3	2	1				
Active Transportation (Walk/Bike) Options	2	3	1				
Walkable Places	2	3	1				

Correlations:	3 = High Correlation to Transportation Need
	2 = Moderate Correlation to Transportation Need

1 = Low Correlation to Transportation Need

ource: Summary correlations based on national research and survey of national Industry Site Selection Professionals conducted by OIPI Consultant Team



ACCESSIBILITY DEFICIT - TRANSIT

What it tells us:

 Ability of workers to access Local Serving and Knowledge based Activity Centers

What it measures:

 Difference in number of workers, between auto and public transportation, that can access a given activity center within 45 minutes of travel

Where it applies:

 To Local-serving and Knowledgebased Activity Centers

Economic and Transportation Correlation Table						
	Local Sector	Knowledge Sector	Freight Sector			
Highway Access	3	3	3			
Passenger Reliability	3	3	3			
Bottleneck Relief	2	3				
Freight Reliability	2	2				
Freight Accessibility	1 2		3			
Network Connectivity	3 2		1			
Transportation Demand Management	1	1 2				
Modal Choice	3 2		1			
Transit Access	3	2	1			
Active Transportation (Walk/Bike) Options	2	3	1			
Walkable Places	2	3	1			

Correlations:	3 = High Correlation to Transportation Need
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ource: Summary correlations based on national research and survey of national Industry Site Selection Professionals conducted by OIPI Consultant Team



ACCESSIBILITY DEFICIT - TRANSIT

Data source:

- Workers: 2015 Longitudinal Employer-Household Dynamics
- Highway Network: HERE
- Existing Fixed-Route Transit Service: DRPT

Period of analysis:

Weekday peak period

Calculation:

- Using TransCAD, calculate the number of workers that can access an activity center block group within a 45-minute drive
- Using TransCAD, calculate the number of workers that can access an activity center block group within a 45-minute bus or train ride
- Calculate the difference between automobile and transit accessibility
- Categorize activity centers as having high, medium, and low transit access deficit at Regional Network



ACCESSIBILITY DEFICIT - TRANSIT

- How will this measure be used to identify VTrans Needs?
 - We are evaluating different thresholds for characterizing transit access deficit and would like to receive feedback from stakeholders



Accessibility Deficit - Non-motorized

What it tells us:

 Non-motorized access to Local Serving and Knowledge based Activity Centers

What it measures:

 Existing average walk and bike shed to a Knowledge-based or Localserving Activity Center

Where it applies:

 Knowledge-based and Local-serving Activity Centers

Economic and Transportation Correlation Table							
	Local Sector	Knowledge Sector	Freight Sector				
Highway Access	3	3	3				
Passenger Reliability	3	3	3				
Bottleneck Relief	2	3					
Freight Reliability	2	2					
Freight Accessibility	1	2	3				
Network Connectivity	3	2					
Transportation Demand Management	1	2	2				
Modal Choice	3	2	1				
Transit Access	3	2	1				
Active Transportation (Walk/Bike) Options	2	3	1				
Walkable Places	2	3	1				

Correlations:	3 = High Correlation to Transportation Need
	2 = Moderate Correlation to Transportation Need

1 = Low Correlation to Transportation Need

ource: Summary correlations based on national research and survey of national Industry Site Selection Professionals conducted by OIPI Consultant Team



Accessibility Deficit - Non-motorized

Data source:

- Walk and bike speed: Manual on Uniform Traffic Control Devices
- Average bike and walk travel time: 2017 American Community Survey
- Period of analysis: Weekday
- Calculation:
 - Pedestrian: 1 mile
 - Average speed of 2.4 mph
 - Travel time of 24 minutes: Census-reported 90th percentile single-mode walking commute time for Virginia
 - Bike: 7 mile
 - Average speed of 9.9 mph: Average in-town bike speeds from multiple sources
 - 40 minutes: Imputed by combining Census-report mean commute times by mode with 90th percentile walk commute time



Accessibility Deficit - Non-motorized

- How will this measure be used to identify VTrans Needs?
 - We are evaluating different thresholds for characterizing non-motorized access deficit and would like to receive feedback from stakeholders



DISADVANTAGED POPULATION BEYOND ¼ MILE ACCESS TO TRANSIT

What it tells us:

Areas where transit access is of high importance but is unavailable

What it measures:

Block groups with significant number of disadvantaged population without transit access

What is Disadvantaged Population:

- Population below 150% of poverty level
- Population with age 75 year and older
- Population with disability

Who developed this definition of Disadvantaged Population:

Based on Federal Transit Administration-sponsored research identifies: <u>Zhao, F. et al. (2013)</u>. <u>Transportation Needs of Disadvantaged Populations: Where, When, and How? Florida International University, Center for Special Needs of Special Populations.</u>



DISADVANTAGED POPULATION BEYOND ¼ MILE ACCESS TO TRANSIT

Data source:

2017 5-year American Community Survey (ACS)

Period of analysis:

Weekday fixed-route service

Calculation:

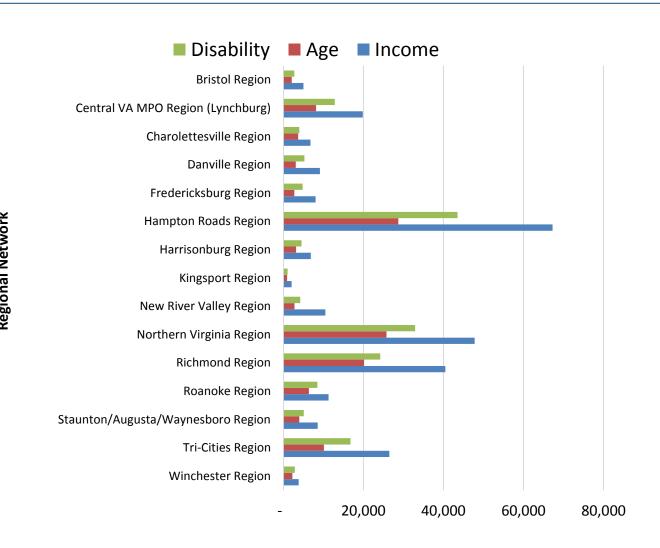
- Identify Census Block Groups where disadvantaged population (sum of all three disadvantaged group populations) is higher than 20% of total population
- Flag block group as disadvantaged block group
- Identify region-specific transit viability population density served by transit system
- Apply region-specific 10th% percentile population density served by transit

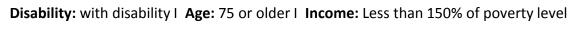


DISADVANTAGED POPULATION BEYOND ¼ MILE ACCESS TO TRANSIT

What do these preliminary results tell us?

- Share of population in disadvantaged Block Groups that current not served by a fixed-route transit service is greatest in the Kingsport Region (which does not have fixed-route transit)
- It is lowest in the Northern Virginia and Charlottesville Regions
- Hampton Roads Region, followed by Northern Virginia and Richmond, has the largest disadvantaged population that is currently not served by a fixedroute transit service
- On average, a fixed-route transit service is viable for nearly half of disadvantaged Block Groups







DISADVANTAGED POPULATION BEYOND ¼ MILE ACCESS TO TRANSIT

- How will this measure be used to identify VTrans Needs?
 - Block groups that are found to be transit viable seem to have a demonstrable need for transit service
 - We are evaluating different modifications to thresholds for identification of disadvantaged Block Groups and will rely on stakeholder input

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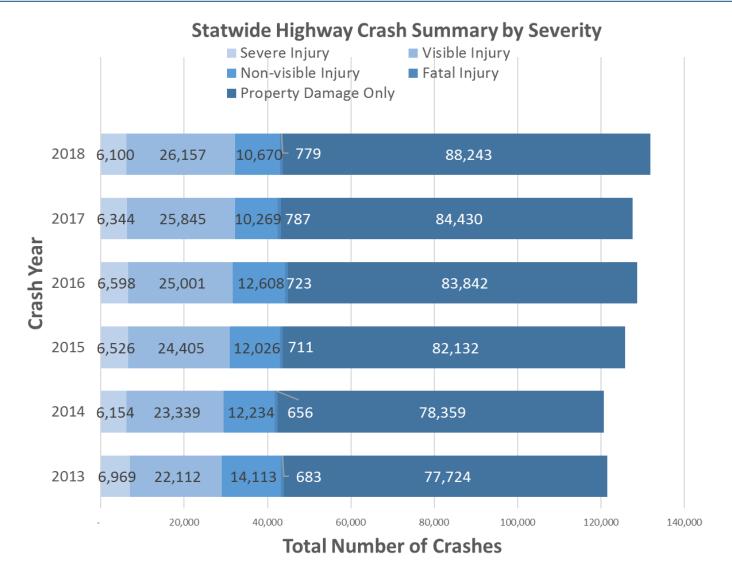
MID-TERM NEEDS METHODOLOGY - SAFETY NEEDS



PERFORMANCE MEASURE FOR SAFETY

POTENTIAL FOR SAFETY IMPROVEMENT (PSI) LOCATIONS

- Safety Needs are identified for the entire roadway network in Virginia
- Locations with Potential Safety Improvements (PSI) are used to guide VTrans Needs Identification





PERFORMANCE MEASURE FOR SAFETY

POTENTIAL FOR SAFETY IMPROVEMENT (PSI) LOCATIONS

- The PSI list is used in many different forms.
- We are considering the following tiering of the PSI list for ease of communication:
 - Tier 1: Targeted safety needs (less than 100 per district)
 - Tier 2: Top 100 PSI based on Fatal + Injury crashes only (100 per district)
 - Tier 3: Top 100 PSI based on all crashes
 - Tier 4: VTrans Safety Needs Somewhere between complete list and 100 per district
 - Tier 5: Complete PSI List



PERFORMANCE MEASURE FOR SAFETY

POTENTIAL FOR SAFETY IMPROVEMENT (PSI) LOCATIONS

- When will the PSI list become available?
 - Early fall
- When will a subset of the PSI list be identified as VTrans Safety Needs?
 - A draft is expected to be available by October, 2019





MID-TERM NEEDS METHODOLOGY — URBAN DEVELOPMENT AREAS, AND INDUSTRIAL AND ECONOMIC DEVELOPMENT AREAS



NEEDS METHODOLOGY - URBAN DEVELOPMENT AREAS

- Per Virginia Code <u>§15.2-2223.1</u>, UDAs ...
 - Are designated by a locality with a comprehensive plan/zoning authority
 - May be sufficient to support 10-20 years of projected growth
 - May extend planning horizon to 40 years around current/ planned rail transit
 - May be appropriate for higher residential densities and commercial floor area ratios (FAR)
 - Shall incorporate principles of traditional neighborhood design (TND)
 - ✓ Pedestrian friendly road design

- ✓ Mixed use neighborhoods, mixed + affordable housing
- ✓ Connected local street / pedestrian networks ✓ Reduced front/ side yard building setbacks
- ✓ Preserved natural areas

✓ Reduced street widths and intersection turning radii





NEEDS METHODOLOGY - URBAN DEVELOPMENT AREAS

- My jurisdiction currently does not have a UDA. Can we designate one in time for inclusion of needs in VTrans?
 - Planned UDAs (expected designation by April 1st, 2020)
 - Provide the needs for these areas in this survey (contact us)
 - Upload relevant data and shapefiles
 - Describe your plans for designation
 - These needs will become eligible for the next round of SMART SCALE only if designation process is complete by April 1st, 2020



- We are evaluating needs associated with designated industrial and economic development areas that have achieved some level of planning and readiness as determined by Virginia Economic Development Partnership (VEDP)
 - Leverage Virginia Economic Development Partnership (VEDP) Business Ready Sites program to account for the transportation needs of future industrial and economic development in VTrans



VEDP's Business Ready Site Program

The Virginia Business Ready Sites Program (VBRSP) was established pursuant to § 2.2- 2238 C. of the Code of Virginia of 1950, as amended (the Code), to identify and assess the readiness of potential industrial or commercial sites in the Commonwealth of Virginia (the Commonwealth) for marketing for industrial or commercial economic development purposes, thereby enhancing the Commonwealth's infrastructure and promoting the Commonwealth's competitive business environment.



Program components

- Site characterization to assess and designate a site's current level of development
- Site Development to further develop a pool of potential sites across the Commonwealth

Requirements

- Minimum of 100 contiguous acres (statutory) VEDP is now accepting sites of 25+ acres
- Allows for industrial, research and office parks
- Applicants to program must be political subdivisions of the Commonwealth of Virginia, including counties, cities, towns, industrial/economic development authorities



Tier 5 Tier 4 quantified. Tier 3 Tier 2 Tier 1

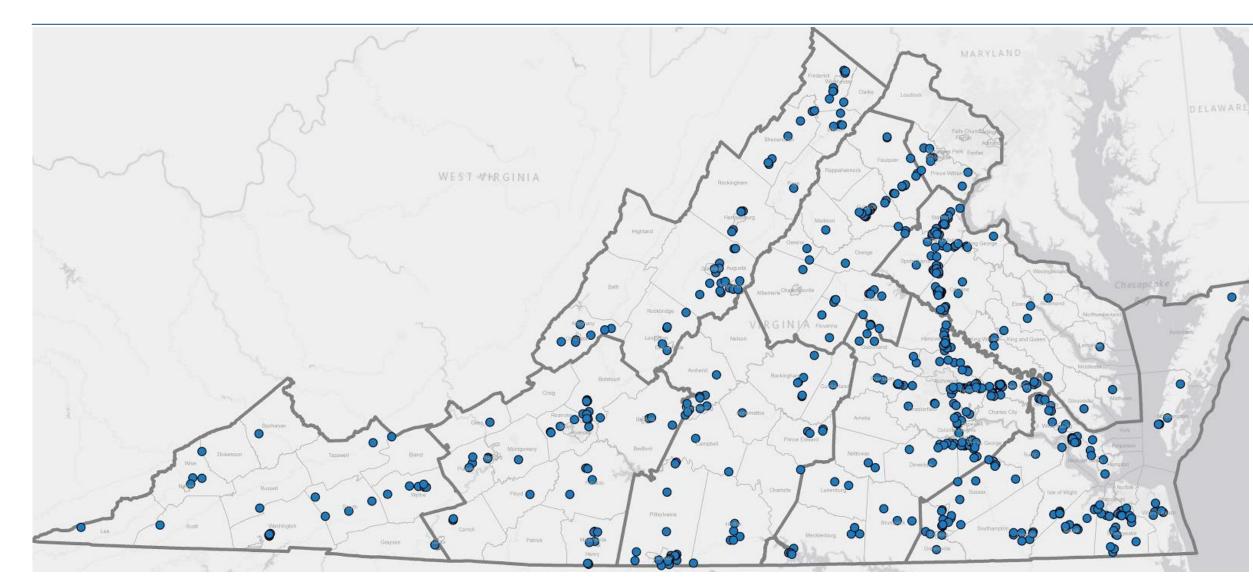
"Shovel Ready". All permits are in place and the site is ready for a site disturbance permit from the locality in which the site is located.

Certified as "infrastructure ready". All infrastructure is in place or will be deliverable within 12 months. All permit issues have been identified and

Zoned industrial/commercial, due diligence complete, but site has minimal or no infrastructure.

Site controlled and marketed for development. Comprehensive Plan reflects site intended for industrial or commercial development and use, but site is not zoned as such and a rezoning hearing needs to be scheduled. Site has minimal or no infrastructure. Minimal or no due diligence has been performed.

Site under (a) public ownership, (b) public/private ownership, or (c) private ownership which such private owner(s) agreeable to marketing the site for economic development purposes and to allowing access to the property for site assessment and marketing purposes. Comprehensive plan reflects site as appropriate for industrial or commercial development and use, but site is not zoned as such. Site has minimal or no infrastructure. Minimal or no due diligence has been performed.





Construction Districts	Total Sites (number)	Total Developable Acreage (acres)	Average Developable Acreage per Site (acres)	Largest Site by Developable Acreage (acres)	Average Distance to nearest Interstate (miles)	Average Distance to nearest Port (minutes)
Bristol	27	7,571	280	3,100	16	291
Culpeper	46	6,518	142	1,600	20	57
Fredericksburg	72	15,252	212	2,200	7	56
Hampton Roads	110	26,463	241	4,000	11	38
Lynchburg	51	9,254	181	2,500	42	120
Northern Virginia	9	1,530	170	524	4	49
Richmond	125	24,148	193	1,600	5	30
Salem	42	6,106	145	720	15	181
Staunton	53	6,960	131	770	3	73
Total	535	103,802	194			



	Bristol	Culpepper	Fredricksb urg	Hampton Roads	Lynchburg	NoVA	Richmond	Salem	Staunton	Total
Uncharact erized	22	36	60	86	42	9	108	25	23	411
Tier 1	1	1	4	1				2	5	14
Tier 2		1	7	15	5		8		22	58
Tier 3	1	1	1	3			4	7	1	18
Tier 4	3	7		5	3		5	7	2	32
Tier 5					1			1		2
Total	27	46	72	110	51	9	125	42	53	535

Location and Readiness of Sites in VEDP's Business Ready Site Program





NEEDS METHODOLOGY — INDUSTRIAL AND ECONOMIC DEVELOPMENT AREAS

- How will we use VEDP's Business Ready Site Program to determine VTrans Needs?
 - We are evaluating needs associated with sites that VEDP has determined to be "shovel ready" or Tier 5 and "infrastructure ready" or Tier 4
 - The readiness indicates that these sites are likely to benefit from the required transportation improvements





BREAKOUT TABLES



FEEDBACK WE NEED FROM YOU TODAY

- Provide input on measures and thresholds
- Provide input on issues that may justify a Need
- Ways to provide input:
 - Verbally: During round table discussion
 - Written: Via comment form
 - Online: Interactive mapping application





WRAP UP



NEXT STEPS

- Information presented today was for discussion purposes only.
 - We will continue seeking feedback from all stakeholders via in-person meetings and online
- For any pending items, we will follow up in the coming weeks.
- We will take your and feedback from all other regions to establish informed thresholds for CTB's review and consideration
- VTrans performance measures and Needs, when available in draft format, will remain available for comment until CTB takes an action



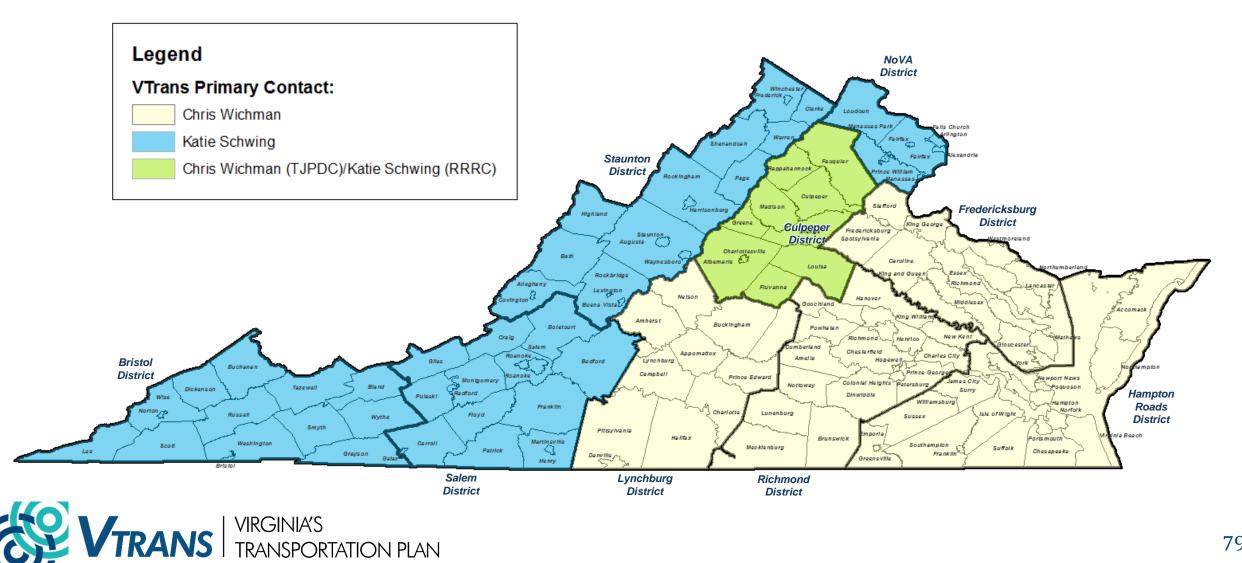


FINAL NEEDS IDENTIFICATION TIMELINE

Date	VTrans Task	
October 16	October CTB meeting: Present draft needs	
December 11	December CTB Meeting: Request for CTB action	
Before the end of 2019	OIPI intends to publish final approved list of Mid-Term Needs	
April 1, 2020	Deadline for localities to adopt new UDAs in Comprehensive Plans	
Spring-Summer 2020	SMART SCALE Round 4 proposals screened with updated Mid-Term Needs	



VTRANS DESIGNATED POINTS OF CONTACT



QUESTIONS/DISCUSSION

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ADDITIONAL SLIDES - HANDOUTS



JULY 2019 NEWSLETTER

- E-Blast to public and stakeholder contacts
- Printed for distribution
- Available on website







SUMMER 2019 NEW SLETTER

What's Been Happening?

SPRING 2019 OPEN HOUSES

The Office of Intermodal Planning and Investment (OIPI) hit the road in April and May, traveling around the Commonwealth to meet with public stakeholders and local representatives. The team held Open House meetings in all nine Commonwealth Transportation Board (CTB) districts, in conjunction with the CTB's Spring Meetings. The materials provided an introduction to the VTrans process, outlined key demographic and transportation trends, and previewed the Needs Assessment process. To accommodate those who were unable to attend an Open House, OIPI also shared an Online Open House page on the VTrans website.

JUNE CTB MEETING

OIPI also conducted two informative presentations at the June CTB meeting. First, the team provided an overview of statewide demographics, including population, employment, and income trends across the Commonwealth, as well as key implications for transportation demand.

For the second presentation, OIPI updated the CTB on the latest VTrans activities. The presentation highlighted the following key topics:

Vulnerability Assessment This part provided updates on work to measure vulnerability and resilience to flooding and sea level rise according to up-to-date definitions.

VTrans Vision & Goals The team reaffirmed the VTrans Vision and Goals.

Mid-Term Needs Assessment OIPI offered a status update for ongoing work to refine the VTrans Mid-Term Needs.

Outreach & Engagement The team recapped recent outreach efforts, including a summary of the Spring 2019 Public Open Houses.

What's Next?

It's a busy season, as the VTrans team works toward finalizing Mid-Term Needs by the end of 2019. Check out what's coming next for VTrans:

 $\label{lem:JulyAugust} The VTrans team will be traveling across the Commonwealth to hold workshops with regional transportation planning stakeholders and get their input on the draft Mid-Term Needs. Stay up-to date at vtrans.org/get-involved/events$

September - November OIPI will continue meeting with local & regional transportation planning stakeholders to discuss and refine the draft Mid-Term Needs.

October/November The VTrans team will host Open Houses and present the draft Mid-Term Needs to the CTB, along with a summary of any feedback.

SPOTLIGHT



143 attendees to in-person Open Houses

3,000 pageviews to Online Open House meeting page

Great opportunity for VTrans to share info and hear feedback

DID YOU KNOW?

Between 2000 and 2017, Virginia's population has increased by 19.6%

Source: Weldon Copper Center for Public Service and the US Census Bureau

COMING SOON

We're working behind the scenes on a new interactive map feature. Stay tuned to VTrans.org







Virgina's transportation system is a complex network of highways, streets, sidewalks, trails, rail corridors, transit systems, information systems, airports and runways, shipping ports and docks, intermodal connectors, and even a space port. This variety is the essence of a "multimodal" transportation system.



MID-TERM NEEDS FAQS



July 2019

What is the status of the Mid-term Needs identified What are Urban Development Areas? in VTrans2040 and will they be used in this Needs identification process?

The Mid-term Needs identified in VTrans2040 (as part of the VMTP process) will be considered in the VTrans Needs identification process. However, as part of the VTrans Update, there will be an outreach process to all regions in the state, as well as new metrics and performance measures applied. The results of this outreach process and new performance metrics will modify the prior VTrans2040 Needs into a new set of Mid-term Needs that are based on this new input and information. The VTrans Needs framework will assess the State's transportation needs at three scales, listed below, and will include a statewide assessment of

Corridor of Statewide Significance (CoSS) - Interregional travel market Regional Networks (RN) - Intraregional travel market Urban Development Areas (UDA) - Local activity center market

What are Corridors of Statewide Significance?

There are twelve designated Corridors of Statewide Significance (CoSS) in the State, CoSS are those facilities and services which comprise the multimodal network connecting major centers of activity (RNs and UDAs) and accommodate inter-city travel between these centers as well as interstate traffic. The Commonwealth Transportation Board (CTB) is responsible for the designation and study of these multimodal corridors per the code of Virginia section § 33.2-353. The official definition of a CoSS is: "An integrated, multimodal network of transportation facilities that connect major centers of activity within and through the Commonwealth and promote the movement of people and goods essential to the economic prosperity of the state."

To be considered a CoSS, a corridor must meet all four criteria pertaining to:

Multimodal Must involve multiple modes of travel or must be an extended freight corridor

Connectivity Must connect regions, states, and/or major activity centers. High Volume Must involve a high volume of travel.

Function Must provide a unique statewide function and/or address statewide goals.

What are Regional Networks?

Fifteen Regional Networks were defined during the VTrans2040 VMTP 2025 Needs Assessment, Regional Networks refer to the major economic regions of the Commonwealth and are based on the designated Metropolitan Planning Organization (MPO) areas in Virginia. MPOs are regions greater than 50,000 in urban area population and are considered the primary centers of Virginia's regional economies. The Regional Networks encompass the MPO boundary and any county that is included as part of the MPO boundary. The Regional Network includes all transportation infrastructure and facilities inside the regional jurisdiction boundaries. Outside those boundaries, those facilities associated with a Regional Network Need that extends beyond the regional analysis area are considered part of the Regional Network. Regional networks serve commuters, intra-regional, and local travel.

In 2007, the General Assembly in § 15.2-2223.1 established Urban Development Areas (UDAs) as a mechanism to assist with the coordination of transportation and land use planning, to encourage infill development, and to help reduce public costs related to the provision of services by focusing development in areas with existing infrastructure. In 2010, the legislation was amended to establish density and design criteria for UDAs and to improve the coordination between transportation and land use. In 2012, it was amended again to make the designation of UDAs voluntary across all localities and to include a more flexible definition. A UDA is defined as:

- 1. Areas designated by a locality that may be sufficient to meet projected residential and commercial growth in the locality for an ensuing period of at least 10 but not more than 20 years:
- 2. Where an urban development area in a county includes planned or existing rail transit, the planning horizon may be for an ensuing period of at least 10 but not more than 40 years:
- 3. Areas that may be appropriate for development at a density on the developable acreage of at least four single-family residences, six townhouses, or 12 apartments, condominium units or cooperative units per acres and an authorized floor area ratio of at least 0.4 per acre for commercial development, or any proportional combination thereof, or any other combination or arrangement that is adopted by a locality in meeting the intent of the UDA code section; and,
- . Areas that incorporate principles of traditional neighborhood design (TND).

Designated UDAs should also have boundaries which are identified in the locality's comprehensive plan and are shown on future land use maps contained in such plans. The code also states that any incentives, financial or other, for development of these UDAs should be described in such plans as well.

Are there Mid-Term Needs measures associated with each of the Goals?

The VTrans Needs identification process relies on a combination of stakeholder input and Needs measures. Needs measures are being developed and will be used for identifying trends and making policy decisions:

Goal A Economic Competitiveness and Prosperity

Goal B Accessible and Connected Places

Goal C Safety for all Users

Goal D Measures developed for Proactive System Management

Goal E Healthy Communities and Sustainable Transportation Communities

What is the definition of Activity Centers?

Activity Centers are defined as " areas of regional importance that have a high density of economic and social activity." Additional Activity Centers can be identified in the Needs identification process



Will rural areas' and slow growth areas' Mid-Term How do Mid-term Needs relate to project scoping Needs be captured?

As in VTrans2040, rural areas that are outside of Regional Networks (RN) will have Needs identified through the Corridors of Statewide Significance (CoSS) and Urban Development Areas (UDA) geographies. In addition, Safety Needs are statewide and not limited to any particular geography.

How will STARS and Arterial Preservation Studies be utilized for Mid-Term Needs identification?

The VTrans Needs identification process will include a scan of relevant plans at the regional level, which will include studies such as those conducted under STARS and the Arterial Preservation Program, However, not every need identified within a prior planning process can automatically be included in the statewide needs process but will be reviewed in the context of the overall Mid-term Needs identification methodology.

and development?

The Mid-term Needs framework is used to screen projects for SMART SCALE eligibility. Mid-term needs guide the development tiered recommendations. Tier-1 Recommendations, per the CTB Policy (www.ctb.virginia.gov/ resources/2018/jan/reso/resolution_14_vtrans.pdf), will become eligible for state funding for advance activities.





For more information, please visit www.VTrans.org or email comment@VTrans.org.







